

House of Representatives

File No. 908

General Assembly

January Session, 2015

(Reprint of File No. 171)

Substitute House Bill No. 6767 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 28, 2015

AN ACT CONCERNING PRIVATE OCCUPATIONAL SCHOOLS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 10a-22b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- 3 (a) No person, board, association, partnership, corporation, limited
- 4 liability company or other entity shall offer instruction in any form or
- 5 manner in any trade or in any industrial, commercial, service,
- 6 professional or other occupation unless such person, board,
- 7 association, partnership, corporation, limited liability company or
- 8 other entity first receives from the executive director a certificate
- 9 authorizing the occupational instruction to be offered.
- 10 (b) Except for initial authorizations, the executive director shall
- 11 accept institutional accreditation by an accrediting agency recognized
- 12 by the United States Department of Education, in satisfaction of the
- 13 requirements of this section and section 10a-22d, as amended by this
- 14 <u>act,</u> including the evaluation and attendance requirement, unless the
- 15 executive director finds reasonable cause not to rely upon such

16 accreditation.

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(c) Each person, board, association, partnership, corporation, limited liability company or other entity which seeks to offer occupational instruction shall submit to the executive director, or the executive director's designee, in such manner as the executive director, or the executive director's designee, prescribes, an application for a certificate of authorization which includes, but need not be limited to, (1) the proposed name of the school; (2) ownership and organization of the school including the names and addresses of all principals, officers, members and directors; (3) names and addresses of all stockholders of the school, except for applicants which are listed on a national securities exchange; (4) addresses of any building or premises on which the school will be located; (5) description of the occupational instruction to be offered; (6) the proposed student enrollment agreement, which includes for each program of occupational instruction offered a description, in plain language, of any requirements for employment in such occupation or barriers to such employment pursuant to state law or regulations; (7) the proposed school catalog, which includes for each program of occupational instruction offered a description of any requirements for employment in such occupation or barriers to such employment pursuant to state law or regulations; (8) financial statements detailing the financial condition of the school pursuant to subsection (d) of this section and subsection (g) of section 10a-22d prepared by management and reviewed or audited by an independent licensed certified public accountant or independent licensed public accountant; and (9) an agent for service of process. Each application for initial authorization shall be accompanied by a nonrefundable application fee made payable to the private occupational school student protection account in the amount of two thousand dollars for the private occupational school and two hundred dollars for each branch of a private occupational school in this state.

(d) Each person, board, association, partnership, corporation, limited liability company or other entity seeking to offer occupational

instruction shall have a net worth consisting of sufficient liquid assets or produce other evidence of fiscal soundness to demonstrate the ability of the proposed private occupational school to operate, achieve all of its objectives and meet all of its obligations, including those concerning staff_z [and] students and rent or mortgage payments, during the period of time for which the authorization is sought.

- (e) Upon receipt of a complete application pursuant to subsection (c) of this section, the executive director shall cause to be conducted an evaluation of the applicant school. Not later than sixty days (1) after receipt of a complete application for initial authorization, or (2) prior to expiration of the authorization of a private occupational school applying to renew its certificate of authorization pursuant to section 10a-22d, as amended by this act, the executive director or a designee of the executive director shall appoint an evaluation team pursuant to subsection (f) of this section. Thereafter, the executive director shall [advise] <u>notify</u> the applicant of authorization or nonauthorization not later than one hundred twenty days following the completed appointment of [an] <u>such</u> evaluation team. [pursuant to subsection (e) of this section.] The executive director may consult with the Labor Department and may request the advice of any other state agency which may be of assistance in making a determination. In the event of nonauthorization, [by] the executive director [, he] shall set forth the reasons therefor in writing and the applicant school may request in writing a hearing before the executive director. Such hearing shall be held in accordance with the provisions of chapter 54.
- (f) For purposes of an evaluation of an applicant school, the executive director, or the executive director's designee, shall appoint an evaluation team which shall include (1) at least two members representing the Office of Higher Education, and (2) at least one member for each of the areas of occupational instruction for which authorization is sought who shall be experienced in such occupation. The applicant school shall have the right to challenge any proposed member of the evaluation team for good cause shown. A written challenge shall be filed with the executive director within ten business

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days following the appointment of such evaluation team. In the event of a challenge, a decision shall be made thereon by the executive director within ten business days from the date such challenge is filed, and if the challenge is upheld the executive director shall appoint a replacement. Employees of the state or any political subdivision of the state may be members of evaluation teams. The executive director, or the executive director's designee, shall not appoint any person to an evaluation team unless the executive director, or such designee, has received from such person a statement that the person has no interest which is in conflict with the proper discharge of the duties of evaluation team members as described in this section. The statement shall be on a form prescribed by the executive director and shall be signed under penalty of false statement. [Members of the evaluation team shall serve without compensation.] Except for any member of the evaluation team who is a state employee, members may be compensated for their service at the discretion of the executive director and shall be reimbursed for actual expenses, which expenses shall be charged to and paid by the applicant school.

(g) The evaluation team appointed pursuant to subsection (f) of this section shall: (1) Conduct an on-site inspection; (2) submit a written report outlining any evidence of noncompliance; (3) give the school [sixty] thirty days from the date of the report to provide evidence of compliance; and (4) submit to the executive director a written report recommending authorization or nonauthorization not later than one hundred twenty days after the on-site inspection. The evaluation team shall determine whether (A) the quality and content of each course or program of instruction, including, but not limited to, residential, online, home study and correspondence, training or study shall reasonably and adequately achieve the stated objective for which such course or program is offered; (B) the school has adequate space, equipment, instructional materials and personnel for the instruction offered; (C) the qualifications of directors, administrators, supervisors and instructors shall reasonably and adequately assure that students receive education consistent with the stated objectives for which a

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course or program is offered; (D) students and other interested persons shall be provided with a catalog or similar publication describing the courses and programs offered, course and program objectives, length of courses and programs, schedule of tuition, fees and all other charges and expenses necessary for completion of the course or program, and termination, withdrawal and refund policies; (E) upon satisfactory completion of the course or program, each student shall be provided appropriate educational credentials by the school; (F) adequate records shall be maintained by the school to show attendance and grades, or other indicators of student progress, and standards shall be enforced relating to attendance and student performance; (G) the applicant school shall be financially sound and capable of fulfilling its commitments to students; (H) any student housing owned, leased, rented or otherwise maintained by the applicant school shall be safe and adequate; and (I) the school and any branch of the school in this state has a director located at the school or branch who is responsible for daily oversight of the school's or branch's operations. The evaluation team may also indicate in its report such recommendations as may improve the operation of the applicant school.

(h) Any hospital offering instruction in any form or manner in any trade, industrial, commercial, service, professional or other occupation for any remuneration, consideration, reward or promise, except to hospital employees, members of the medical staff and training for contracted workers, shall obtain a certificate of authorization from the executive director for the occupational instruction offered. Each hospital-based occupational school submitting an application for initial authorization shall pay an application fee of two hundred dollars made payable to the private occupational school student protection account. The executive director shall develop a process for prioritizing the authorization of hospital-based occupational schools based on size and scope of occupational instruction offered. Such schools shall be in compliance with this section when required pursuant to the executive director's process, or by 2012, whichever is earlier.

(i) Any program, school or other entity offering instruction in any sHB6767/File No. 908 5

152 form or manner in barbering or hairdressing for any remuneration, 153 consideration, reward or promise shall obtain a certificate of 154 authorization from the executive director of the Office of Higher 155 Education for the occupational instruction offered. Each program, 156 school or entity approved on or before July 1, 2013, by the Connecticut 157 Examining Board for Barbers, Hairdressers and Cosmeticians pursuant 158 to chapter 368 or 387 that submits an application for initial 159 authorization shall pay an application fee of five hundred dollars 160 made payable to the private occupational school student protection 161 account. The executive director of the Office of Higher Education shall 162 develop a process for prioritizing the authorization of such barber and 163 hairdressing programs, schools and entities. Such programs, schools 164 and entities shall be in compliance with this section on or before July 1, 165 2015, or when required pursuant to the executive director's process, 166 whichever is earlier. No person, board, association, partnership corporation, limited liability company or other entity shall establish a 167 168 new program, school or other entity that offers instruction in any form 169 or manner in barbering or hairdressing on or after July 1, 2013, unless 170 such person, board, association, partnership, corporation, limited 171 liability company or other entity first receives from the executive 172 director of the Office of Higher Education a certificate authorizing the 173 barbering or hairdressing occupational instruction to be offered in 174 accordance with the provisions of this section.

Sec. 2. Subsection (c) of section 10a-22d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):

(c) Renewal of the certificate of authorization shall be granted only upon (1) payment of a nonrefundable renewal fee to the Office of Higher Education in the amount of two hundred dollars for the private occupational school and two hundred dollars for each branch of a private occupational school, (2) submission of any reports or audits, as prescribed by the executive director or the executive director's designee, concerning the fiscal condition of the <u>private occupational</u> school or its continuing eligibility to participate in federal student

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186 financial aid programs, (3) the filing with the executive director of a 187 complete application for a renewed certificate of authorization not less 188 than one hundred twenty days prior to the termination date of the 189 most recent certificate of authorization, and (4) a determination that 190 the private occupational school meets all the conditions of its recent 191 authorization, including, at the discretion of the executive director, 192 evidence that such school is current on its rent or mortgage 193 obligations, and the filing of documentation with the executive 194 director that the private occupational school has a passing financial 195 ratio score as required by 34 CFR 668, as amended from time to time.

- Sec. 3. Subsection (a) of section 10a-22g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):
- 199 (a) A private occupational school which is authorized by the 200 executive director pursuant to sections 10a-22a to 10a-22o, inclusive, as 201 amended by this act, and sections 10a-22u to 10a-22w, inclusive, may 202 request authorization to establish and operate additional classroom 203 sites or branch schools for the purpose of offering the occupational 204 instruction authorized by the executive director, provided the 205 additional classroom site or branch school complies with the 206 provisions of subsection (b) of this section. Such school shall make 207 such request for authorization to operate an additional classroom site 208 or branch school, in the manner and on such forms as prescribed by 209 the executive director, at least [thirty] <u>sixty</u> days prior to the proposed 210 establishment of such additional classroom site or branch school.
- Sec. 4. Section 10a-22a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- As used in sections 10a-22a to 10a-22y, inclusive:
- 214 (1) "Private occupational school" means a <u>postsecondary career</u> 215 <u>school operated by a person, board, association, partnership,</u> 216 corporation, limited liability company or other entity offering 217 instruction in any form or manner in any trade, industrial, commercial,

218 service, professional or other occupation for any remuneration,

- 219 consideration, reward or promise of whatever nature, including, but
- 220 <u>not limited to, a hospital-based occupational school, hairdressing</u>
- 221 <u>school and barber school,</u> except "private occupational school" shall
- 222 not include (A) instruction offered under public supervision and
- 223 control; (B) instruction conducted by a firm or organization solely for
- 224 the training of its own employees or members; or (C) instruction
- 225 offered by a school authorized by the General Assembly to confer
- 226 degrees;
- 227 (2) "Additional classroom site" means a facility that (A) is
- 228 geographically located close to the school or branch that oversees the
- site, such that students must utilize services provided at such school or
- 230 branch, (B) conducts permanent or temporary educational activities,
- and (C) offers courses or full programs of study;
- 232 (3) "Branch" means a subdivision of a school (A) located at a
- 233 different facility and geographical site from the school, except for a site
- 234 that is an additional classroom site as determined by the executive
- 235 director, or the executive director's designee, and (B) that (i) offers one
- or more complete programs leading to a diploma or certificate; (ii)
- operates under the school's certificate of operation; (iii) meets the same
- 238 conditions of authorization as the school; and (iv) exercises
- administrative control and is responsible for its own academic affairs;
- 240 [and]
- 241 (4) "Executive director" means the executive director of the Office of
- 242 Higher Education; and
- 243 (5) "Postsecondary career school" means an institution authorized to
- 244 operate educational programs beyond secondary education.
- Sec. 5. Subsections (h) and (i) of section 10a-22b of the general
- statutes are repealed and the following is substituted in lieu thereof
- 247 (Effective July 1, 2015):
- 248 (h) Any hospital offering postsecondary career instruction in any

form or manner in any trade, industrial, commercial, service, professional or other occupation for any remuneration, consideration, reward or promise, except to hospital employees, members of the medical staff and training for contracted workers, shall obtain a certificate of authorization from the executive director for the occupational instruction offered. Each hospital-based occupational school submitting an application for initial authorization shall pay an application fee of two hundred dollars made payable to the private occupational school student protection account. The executive director shall develop a process for prioritizing the authorization of hospital-based occupational schools based on size and scope of occupational instruction offered. Such schools shall be in compliance with this section when required pursuant to the executive director's process, or by 2012, whichever is earlier.

(i) Any program, school or other entity offering postsecondary career instruction in any form or manner in barbering or hairdressing for any remuneration, consideration, reward or promise shall obtain a certificate of authorization from the executive director of the Office of Higher Education for the occupational instruction offered. Each program, school or entity approved on or before July 1, 2013, by the Connecticut Examining Board for Barbers, Hairdressers and Cosmeticians pursuant to chapter 368 or 387 that submits an application for initial authorization shall pay an application fee of five hundred dollars made payable to the private occupational school student protection account. The executive director of the Office of Higher Education shall develop a process for prioritizing the authorization of such barber and hairdressing programs, schools and entities. Such programs, schools and entities shall be in compliance with this section on or before July 1, 2015, or when required pursuant to the executive director's process, whichever is earlier. No person, board, association, partnership corporation, limited liability company or other entity shall establish a new program, school or other entity that offers instruction in any form or manner in barbering or hairdressing on or after July 1, 2013, unless such person, board,

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association, partnership, corporation, limited liability company or

- other entity first receives from the executive director of the Office of
- 285 Higher Education a certificate authorizing the barbering or
- 286 hairdressing occupational instruction to be offered in accordance with
- 287 the provisions of this section.
- Sec. 6. Subsection (d) of section 10a-22c of the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July
- 290 1, 2015):

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- 291 (d) No certificate to operate a new private occupational school shall 292 be issued by the executive director pursuant to section 10a-22d until 293 such private occupational school seeking authorization files with the 294 executive director an irrevocable letter of credit issued by a bank with 295 its main office or branch located within this state in the penal amount 296 of forty thousand dollars guaranteeing the payments required of the 297 school to the private occupational school student protection account in 298 accordance with the provisions of section 10a-22u. The letter of credit 299 shall be payable to the private occupational school student protection 300 account in the event that such school fails to make payments to the 301 account as provided in subsection (a) of section 10a-22u or in the event 302 the state takes action to reimburse the account for a tuition refund paid 303 to a student pursuant to the provisions of section 10a-22v, provided 304 the amount of the letter of credit to be paid into the private 305 occupational school student protection account shall not exceed the 306 amounts owed to the account. In the event a private occupational school fails to close in accordance with the provisions of section 10a-307 308 22m, as amended by this act, the executive director may seize the letter 309 of credit, which shall be made payable to the private occupational 310 school student protection account. The letter of credit required by this 311 subsection shall be released twelve years after the date of initial
- Sec. 7. Section 10a-22m of the general statutes is amended by adding subsections (d) and (e) as follows (*Effective July 1, 2015*):

approval, provided evidence of fiscal soundness has been verified.

(NEW) (d) In the event a private occupational school fails to meet the requirements set forth in subsection (a) of this section and closes prior to graduating all current students, the executive director may seize the letter of credit filed by the private occupational school pursuant to subsection (d) of section 10a-22c, as amended by this act, and such letter of credit shall be made payable to the private occupational school student protection account. The executive director may expend funds from the private occupational school student protection account as necessary to facilitate a teach-out of any remaining students up to and including the issuance of a certificate of completion pursuant to subsection (e) of this section. For purposes of this subsection and subsection (e) of this section, (1) "teach-out" means the completion of instruction of a course or program of study in which a student was enrolled, provided the teach-out includes instruction of the entire program of study when a course is a part of such program of study, and (2) "certificate of completion" means the credential, documented in writing, that is issued to a student who completes a course or program of study offered by a private occupational school.

(NEW) (e) In the event of a private occupational school closure that fails to meet the requirements set forth in subsection (a) of this section, the executive director may issue a certificate of completion to each student it determines has successfully completed such student's course or program of study in which such student was enrolled at such private occupational school.

This act shall take effect as follows and shall amend the following sections:				
Section 1	July 1, 2015	10a-22b		
Sec. 2	July 1, 2015	10a-22d(c)		
Sec. 3	July 1, 2015	10a-22g(a)		
Sec. 4	July 1, 2015	10a-22a		
Sec. 5	July 1, 2015	10a-22b(h) and (i)		
Sec. 6	July 1, 2015	10a-22c(d)		
Sec. 7	July 1, 2015	10a-22m		

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The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 16 \$	FY 17 \$
Higher Ed., Off.	Private	850	850
	Occupational		
	School Student		
	Protection Acc -		
	Cost		

Municipal Impact: None

Explanation

The bill allows the Office of Higher Education (OHE) to compensate individuals who serve on its occupational school evaluation teams at the executive director's discretion. Current law prohibits team members from receiving compensation for their services.

In FY 14 there were 17 evaluators. It is anticipated that each evaluator would be paid \$50, resulting in a cost to the Private Occupational School Student Protection Account (POSA) of approximately \$850 per year. The balance of the POSA account is approximately \$5.7 million.

The bill also requires private occupational schools to meet additional application and evaluation requirements, which are not anticipated to result in a fiscal impact.

House "A" conforms state law to federal regulations by defining private occupational schools as postsecondary career schools. It also (1) specifies that private occupational schools include hospital-based occupational schools, hairdressing schools, and barber schools and (2)

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makes conforming changes, none of which are anticipated to result in a fiscal impact.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the per diem rate and the number of evaluators.

OLR Bill Analysis sHB 6767 (as amended by House "A")*

AN ACT CONCERNING THE APPROVAL AND AUTHORIZATION OF PRIVATE OCCUPATIONAL SCHOOLS.

SUMMARY:

This bill makes various changes to laws on private occupational schools. Under existing law, private occupational schools are privately controlled schools that offer instruction in trades or industrial, commercial, professional, service, or other occupations for remuneration. Such schools are regulated by the Office of Higher Education (OHE).

Specifically, the bill:

- 1. requires any entity that wishes to offer instruction through a private occupational school or establish new school branches to meet additional application and evaluation requirements;
- 2. allows OHE to compensate, at the executive director's discretion, individuals who serve on its occupational school evaluation teams, which is prohibited under current law (see BACKGROUND);
- conforms state law to federal regulations by defining private occupational schools as "postsecondary career schools," (i.e., institutions authorized to operate educational programs beyond secondary education);
- 4. specifies that private occupational schools include hospital-based occupational schools, hairdressing schools, and barber schools;

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5. allows OHE's executive director to seize a private occupational school's letter of credit, which must be payable to the private occupational school student protection account (see BACKGROUND) if the school (a) closes before graduating all current students and (b) does not meet statutory requirements for closing; and

6. allows OHE's executive director, in the event of a private occupational school's closure, to (a) spend student protection account funds to facilitate a "teach-out" of remaining students and (b) issue completion certificates to students who have completed their course of study.

The bill also makes several technical and conforming changes.

*House Amendment "A" adds provisions about (1) the definition of private occupational school, (2) seizing a closed school's letter of credit, (3) teach-outs of remaining students in a closed school, and (4) certificates of completion for such students.

EFFECTIVE DATE: July 1, 2015

APPLICATION AND EVALUATION REQUIREMENTS

The bill requires any entity that wishes to offer instruction through a private occupational school or establish new school branches to meet additional application and evaluation requirements. These new requirements affect the entity's initial application for authorization, subsequent authorization renewals, and evaluation process, which OHE oversees. By law, entities that may offer occupational instruction include a person, board, association, partnership, corporation, limited liability company, or other entity.

Initial Authorization and Renewal

Under the bill, any entity seeking initial authorization from OHE to offer occupational instruction must produce evidence of fiscal soundness specifically relating to the ability to meet rent or mortgage payment obligations. The law already requires evidence of fiscal

soundness relating to staff and student obligations to ensure the proposed school's ability to operate and achieve all of its objectives.

The bill also requires the entity to provide evidence to OHE that it is current on its rent and mortgage obligations in order for OHE to renew its certificate of authorization to operate.

New Branch Establishment

By law, a private occupational school that is authorized by OHE to operate must request authorization to open additional school branches or sites at least 30 days before establishing the new location. The bill increases the required request notice period to 60 days prior to establishment.

Evaluation Process

The law requires the OHE executive director to evaluate any private occupational school that applies for initial or renewal authorization to operate. The bill establishes a timeframe by which the executive director must appoint a team to evaluate a school: either (1) within 60 days of receiving its complete initial application for authorization or (2) 60 days before the expiration date of the school's current authorization certificate. By law, the executive director must notify an applicant about whether it has been authorized to operate within 120 days of evaluation team appointment.

The bill also reduces the amount of time a school has to demonstrate compliance with an evaluation team report for an initial or renewal authorization. By law, an evaluation team must submit a written report outlining evidence of noncompliance by the school, to which the school has 60 days to respond with evidence of compliance. The bill reduces the school response deadline to 30 days from the report date.

TEACH-OUTS

The bill allows the executive director to (1) spend funds from the private occupational school student protection account as needed to facilitate a "teach-out" of any remaining students and (2) issue

completion certificates to students whom the OHE executive director determines have successfully completed their course of study. Under current law, the account is used to provide tuition refunds to students who do not complete a course because of a school's insolvency or closure (see BACKGROUND).

The bill defines a "teach-out" as the completion of a course or program of study in which a student was enrolled. If the course is part of a program of study, then the teach-out must include the entire program. It defines "certificate of completion" as a written credential issued to a student who completes a course or program of study offered by a private occupational school.

By law, a private occupational school must provide at least 60 days' notice to the OHE executive director before closing. The school also must, among other things, provide evidence that all current students' coursework is or will be completed.

BACKGROUND

Evaluation Team Members

By law, the OHE executive director must appoint an evaluation team that consists of at least (1) two members representing OHE and (2) one member who is an expert for each occupational instruction area for which the school seeks authorization (CGS § 10a-22b(f)).

Letter of Credit

By law, a private occupational school must file an irrevocable \$40,000 letter of credit, issued by a bank with its main office or branch in Connecticut, guaranteeing the school's payments to the private occupational school student protection account (CGS § 10a-22c).

Student Protection Account

This account is used to refund tuition to students unable to complete a course at a private occupational school because the school becomes insolvent or ceases operating. It is funded by (1) quarterly assessments on private occupational schools' tuition revenue received

from Connecticut students and (2) other fees related to the schools' operations (CGS § 10a-22u).

COMMITTEE ACTION

Higher Education and Employment Advancement Committee

Joint Favorable Substitute Yea 17 Nay 0 (03/05/2015)